
IMPROVING THE MANAGEMENT SYSTEM OF THE INTERNAL AFFAIRS BODIES IS A GUARANTEE OF THE EFFECTIVE ORGANIZATION OF THEIR ACTIVITIES

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ABSTRACT

The article discusses the main directions, stages of reforms to create an effective system of management of the internal Affairs bodies, as well as the essence and content of the measures, in particular the new structures, introduced into practice new procedures, mechanisms, management methods and their results.

KEYWORDS: *Internal Affairs Organs, Control System, Ministry Of The Interior, Department, General Directorate Of Internal Affairs, Department Of Internal Affairs, Main Directions And Stages Of Reform, Public Order And Security, Crime Prevention, Fighting Crime, “Safe Capital”, “Safe Tourism”, Transportation Safety, Openness And Transparency Of Activities, Report Of The Internal Affairs Bodies To The Public Safety Incentive Fund.*

INTRODUCTION

As a result of the large-scale reforms carried out over the years of independence, an integral legal system was created in the republic to protect the rights, freedoms and legitimate interests of citizens, protect public order, ensure security, in which a special role is assigned to the internal affairs bodies.

However, the system of internal affairs bodies and the system of managing their activities not only did not have the ability to effectively carry out the tasks assigned to them, but also did not meet such new challenges and threats as international extremism and terrorism, organized crime, especially among young people.

In accordance with the Action Strategy in 2017-2021, in order to create an effective management system for internal affairs bodies, new mechanisms and methods of management have been introduced, as well as new structures have been formed and a number of institutional transformations have been carried out.

To ensure openness and transparency of the activities of internal affairs bodies and improve parliamentary and deputy control, the practice of reporting the heads of territorial divisions of the Ministry of Internal Affairs of the Republic of Uzbekistan to the JokargyKengash of the Republic of Karakalpakstan, Kengashes of people's deputies has been introduced [1].

THE MAIN FINDINGS AND RESULTS

A step-by-step optimization and institutional changes in the structure of the internal affairs bodies were carried out, as well as in order to introduce a unified system of management and coordination of the activities of related sectoral services by improving the structure of the Ministry of Internal

Affairs, an Investigation Department was formed in the structure of the Ministry of Internal Affairs [2].

It should be noted that in order to create an effective management system for internal affairs bodies in all sectoral services of the Ministry of Internal Affairs, institutional transformations were carried out to improve their activities, as well as optimize their tasks and functions. For this purpose, separate normative acts of the President on measures to radically improve the activities of: a) crime prevention units were adopted and implemented [3]; b) in the field of crime investigation [4]; c) to protect public order and ensure public safety [5]; d) in the field of migration processes and registration of citizenship [6]; e) ensuring road safety [7]; f) execution of sentences related to deprivation of liberty [8]; g) on training, retraining and advanced training of employees [9]; h) on work with personnel of internal affairs bodies and organization of their service [10].

In order to improve the management system of internal bodies at tourism facilities, units have been created to ensure safe tourism. The concepts of ensuring safe tourism, introduced since 2017 in the cities of Bukhara, Samarkand, Khiva and Shakhrisabz [12], have been adopted and are being implemented in the city of Tashkent, Tashkent and Surkhandarya regions [11].

The next direction of reforms in the management system of internal affairs bodies is associated with the introduction of a qualitatively new system of public order protection, crime prevention and crime control in the city of Tashkent.

To create an effective system of management and coordination of the activities of forces and means, measures were taken to improve the current structure of the internal affairs bodies of the city of Tashkent. On the basis of regional departments (departments) of the internal affairs of the city of Tashkent, departments for the coordination of the activities of the internal affairs bodies with the targeted distribution of forces and means within the territory of the sectors for the integrated socio-economic development of the regions have been created. The city departments of internal affairs of the city of Tashkent were transformed into departments of internal affairs with the assignment of responsibility for the protection of public order, prevention of offenses and the fight against crime in the territories of the sectors.

In addition, the position of adviser to the head of the coordination department was introduced, recruited on a voluntary basis from among the pensioners of the internal affairs bodies. The press service of the Main Directorate was transformed into an Information Multimedia Center of the Main Directorate and its main tasks are defined: preparation based on creative approaches and ensuring daily broadcasting, posting on the Internet of objective materials related to the activities of the internal affairs bodies [13].

In order to increase the efficiency of the activities of the law enforcement agencies of the city of Tashkent, organize their close interaction to ensure public order, prevent offenses and combat crime in the evening and at night in accordance with the Safe Capital Concept, from July 1, 2018, into the system of ensuring public order, the prevention of offenses and the fight against crime in the city of Tashkent, a new procedure and mechanisms have been introduced, providing for the organization of a round-the-clock three-shift patrol regime with the involvement of at least 70 percent of the forces ensuring public order of frontline units of the internal affairs bodies, the National guard, as well as members of the public [14].

As part of the implementation of this Concept, the operation of mobile communication centers and coordination of forces ensuring public order was introduced into practice with their assignment to the territory of service of the departments of internal affairs.

The next direction of reform is associated with the introduction of an effective management and control system into the activities of internal affairs bodies. The priority directions for further

improvement of the system of management of the activities of the internal affairs bodies are determined: a) the introduction of an effective mechanism for the coordinated deployment and management of forces and means of the internal affairs bodies, taking into account the actual operational and criminal situation; b) cardinal revision of analytical work in the field of public order protection, crime prevention and crime control, with the aim of orienting it towards a systematic analysis of identified practical problems and forecasting the crime situation; c) organization of effective departmental control over the fulfillment of assigned tasks, aimed at unquestioningly ensuring the rule of law, strict observance of official discipline and timely detection of offenses committed by employees; d) improving the mechanism of office work and the procedure for document flow, ensuring the timely, uniform and complete implementation of regulatory legal acts at all levels of the system of internal affairs bodies. An Organizational Department has been formed within the structure of the Ministry of Internal Affairs [15].

For the purpose of coordinated mobilization of forces and means of state authorities and local administrations, as well as public formations in ensuring the effective implementation of the established mechanisms for ensuring public security in the country, increasing their responsibility in the field of crime prevention and combating crime, a presidential normative act was adopted on the introduction of new mechanisms and methods of coordinating the activities of all involved forces and means [16], as well as disseminating in all regions of the republic the positive experiences of the city of Tashkent in the formation and organization of functioning in each makhalla of public patrolling groups “FidokorYoshlar”.

New orders, mechanisms and methods of management have been introduced into the system of ensuring public order and security, crime prevention and combating crime. Thus, the position of assistants (senior) inspectors of prevention for the protection of public order was introduced, funds were established to stimulate public security, respectively, in the Ministry of Internal Affairs of the Republic of Karakalpakstan, the main departments of internal affairs of the city of Tashkent, the Tashkent region and departments of internal affairs of regions, as well as the procedure for securing leaders law enforcement agencies for the regions of the Republic of Uzbekistan in terms of ensuring the organization and coordination of the activities of state bodies, organizations and public formations in the field of ensuring public safety.

The next stage of the reform is the introduction of a qualitatively new system for managing the forces and means of internal affairs bodies in the field of crime prevention and combating crime in the Tashkent region, taking into account its geographical location, demographic, socio-economic and criminogenic situation.

In order to create this system, the Department of Internal Affairs of the Tashkent region was transformed into the Main Department of Internal Affairs. The day-to-day control and organization of the coordinated activities of the regional internal affairs bodies is carried out by representatives of the head of the Main Directorate, and to ensure their activities as a headquarters, regional coordination centers of the Main Directorate were formed with a direct location in the buildings of the internal affairs bodies of regional centers.

In accordance with this control system, the combat units of the patrol-guard and road-patrol services of the internal affairs bodies of the Tashkent region are distributed directly to the regions with daily service on their territory, and the canine units of the district (city) internal affairs bodies of the Tashkent region are transferred to the subordination of the heads of regional zones with the organization of the implementation of tasks assigned to them on an inter-territorial basis.

It should be noted that the ongoing reforms in society, especially in the direction of ensuring the rule of law and reforms in the judicial and legal system, in particular in the internal affairs bodies, are yielding results. As President ShavkatMirziyoyev emphasized: “In order to strengthen peace and stability in the country, the system of ensuring the security of the state, society and the

individual is being radically reformed. Its lower level has been reorganized - the system of preventive inspectors. Currently, they closely interact with the mahalla authorities.

It should be noted that compared to 2017, the number of crimes decreased by 12 thousand. In the first six months of this year, almost 50 percent of makhallas, and there are 9251 of them in total, not a single crime was committed. This undoubtedly testifies to the positive results of our reforms and requires their consistent continuation” [17].

The new stage of reforms envisages: a) the formation of an integral system for ensuring public security, crime prevention and crime control; b) organization of effective activities from the lowest level to the republican level; c) introduction of modern methods of work of internal affairs bodies.

In accordance with the normative act, the following completely new mechanisms for organizing the activities of the system of internal affairs bodies are being introduced:

Solving directly on the ground problems related to the prevention of offenses and the fight against crime by identifying and eliminating the causes of crimes in the context of each makhalla, family and individual;

Dividing each district, city and makhalla into categories based on the state of crime in the respective territory, attracting, together with the khokimiyats, sectors and the public, all forces and means necessary to eliminate “centers of crime”;

Creation of mechanisms of integral management and continuous control based on the system “republic - region - district - makhalla”, ensuring peace and stability in the country through effective coordination of activities to ensure public safety of internal affairs bodies and other state bodies;

Creating a modern image of employees of internal affairs bodies, increasing their responsibility and professional potential, developing the necessary skills to combat new manifestations of crime, as well as achieving full digitalization of the sphere [18].

In addition, in the system of internal affairs bodies:

a) Makhalla law enforcement posts were gradually created on the basis of strong points of internal affairs bodies;

b) Introduced into practice until July 1 of this year in the city of Tashkent and Samarkand region [19], and by the end of the year - in all regions of the information systems “Smart mahalla” [20] the population, to evaluate the performance of prevention inspectors and sector leaders;

c) Introduced into practice “preventive and preventive appeals” of the heads of the internal affairs bodies of regions, districts and cities to the population about the state of the crime situation in the relevant territory at the end of each month through the information resources of the Internet [21];

d) A procedure has been introduced for the formation and periodic introduction of changes in the organizational and staff structures of the internal affairs bodies of districts and cities, taking into account the criminogenic and social situation on the ground;

e) Subdivisions of the probation service of districts and cities have been transferred to the direct subordination of the internal affairs bodies of districts and cities, respectively, mechanisms of their interaction with preventive inspectors in the implementation of daily control over persons registered by the probation service have been determined;

f) Within the structure of the Ministry of Internal Affairs, an Operational-Investigative Department, as well as the Department of Public Security, the Department for Security at Transport and Tourism Facilities, the Department for Spiritual and Educational Work and Staffing, and the Department for the Execution of Punishment have been established;

g) The Center for Legal Statistics and Operational Accounting Information of the Ministry of Internal Affairs and its territorial divisions was created, and their main tasks were determined;

h) The Center for Scientific and Applied Research of Public Security Issues was established in the structure of the Ministry of Internal Affairs and its main tasks were determined.

In accordance with the “Roadmap”, the implemented measures to further improve the system of internal affairs bodies provide for:

First, organizational changes to improve the activities of the internal affairs bodies, taking into account new threats;

Secondly, the introduction of effective mechanisms for spiritual and educational work, the creation of a continuous system for training qualified personnel;

Thirdly, the widespread introduction of digital and modern information technologies into the activities of internal affairs bodies;

Fourth, improving social and legal protection and living conditions for employees of the internal affairs bodies and their families.

To further enhance the role and responsibility of the internal affairs bodies, the Safe Apartment and Safe House systems have been introduced, which provide for the study of the situation in each family and house using the “Fukharobay – *each citizen*”, “Oilabay-*each family*”, “Magallabay – *each mahalla*” methods, as well as the detection and elimination of prevention by inspectors social, infrastructural and other problems affecting the commission of offenses.

In order to effectively organize the activities of the internal affairs bodies of the city of Tashkent and the Tashkent region in the field of public security, a new management system has been introduced, providing for the joint provision of public security in the city of Tashkent and the Tashkent region by mobilizing the available forces and means of the internal affairs bodies and other authorized bodies of these regions for based on the principle of a single “capital region”.

In addition, the battalions of the patrol and guard service in the city of Tashkent were removed from the direct subordination of the Main Department of Internal Affairs of the city of Tashkent and transferred to the structures of regional internal affairs bodies with the organization of daily service in the context of makhallas.

For effective organization of work on the basis of the principle of a single “capital region”, a Coordination Council for ensuring public safety was formed under the co-chairmanship of the chiefs of the main departments of internal affairs of the city of Tashkent and the Tashkent region, as well as the Unified Center for Operational Management under the Main Directorate of Internal Affairs of the city of Tashkent.

CONCLUSION

In order to improve the early warning system of juvenile delinquency on the basis of the principle of “Safe educational institution” in the structures of regional and city internal affairs bodies, the position of “inspector-psychologist on juvenile issues” was introduced and it was determined that the place of their direct service was secondary educational institutions.

In addition, measures have been identified to introduce digital technologies and artificial intelligence into the activities of internal affairs bodies by the end of 2021, providing for the creation of:

a) Centralized information system “E- law enforcement agencies” by combining electronic databases of sectoral services of internal affairs bodies on the basis of a single platform;

b) A single data processing center of the Ministry of Internal Affairs in order to ensure the

integration and effective use of all information systems of internal affairs bodies.

Thus, the effectiveness of the management system in the internal affairs bodies, first of all, depends on the quality of training, retraining and advanced training of personnel, especially the leadership. Implemented comprehensive measures to increase the spiritual and intellectual potential of employees of the internal affairs bodies in accordance with the Concept of the organization of spiritual and educational work in the internal affairs bodies, especially on the introduction of a completely new system of training specialists for the internal affairs bodies, ensuring career growth depending on the qualifications of employees, and also further enhance the intellectual and professional potential of leading personnel in the effective management of forces and means, undoubtedly, serve the implementation of the noble idea – “Serve the interests of the people”.

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